

LAKELAND LIBRARY COOPERATIVE KENT COUNTY, MICHIGAN ANNUAL FINANCIAL REPORT YEAR ENDED SEPTEMBER 30, 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Lakeland Library Cooperative Grand Rapids, Michigan

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of the Lakeland Library Cooperative (the "Cooperative") as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Cooperative, as of September 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing
 an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such
 opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budget schedules, and required pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who

considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Cooperative's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis is are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2023, on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.

Gabridge & Company, PLC Grand Rapids, Michigan

Gabridge a Company

February 24, 2023

Management's Discussion and Analysis

Lakeland Library Cooperative Management's Discussion and Analysis September 30, 2022

As management of the Lakeland Library Cooperative (the "Cooperative"), we offer readers of the Cooperative's financial statements this narrative overview and analysis of the financial activities of the Cooperative for the fiscal year ended September 30, 2022. We encourage readers to consider the information presented here in conjunction with the financial statements, which can be found in this report.

Financial Highlights

- The assets and deferred outflows of the Cooperative exceeded its liabilities and deferred inflows at the close of this fiscal year by \$1,335,311 (shown as *net position*), representing an increase of \$91,490 over the previous fiscal year. Of this amount, \$1,016,726 (*unrestricted net position*) may be used to meet the Cooperative's ongoing obligations.
- During the year, the Cooperative received \$2,794,874 in revenues and incurred \$2,703,384 in expenses, resulting in an increase in net position of \$91,490.
- The general fund decreased its fund balance by \$80,958 during the year for an ending fund balance of \$880,638.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$792,064, or 50% of the general fund's total expenditures and transfers out.

Overview of the Financial Statements

The Cooperative's financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide a broad overview of the Cooperative's financial position. They are presented using a method of accounting that is similar to a private sector business.

The statement of net position presents information on all of the Cooperative's assets, deferred inflows and outflows, and liabilities, with the difference being reported as net position. Over time, increases or decreases in net position can serve as a useful indicator of whether the financial position of the Cooperative is improving or deteriorating.

The statement of activities presents information showing how the Cooperative's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash

flows in future fiscal periods (e.g., earned but unused vacation leave and depreciation of capital assets).

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Each fund is operated similar to a completely separate entity, with its own set of balancing accounts. The Cooperative uses fund accounting to ensure compliance with finance-related legal requirements.

Governmental Funds. The Cooperative's basic services are reported in the governmental funds. Governmental funds account for essentially the same functions as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This is known as the modified accrual system of accounting. Under this reporting system, capital items, debt payments and certain other items are treated differently than on the government-wide statements. These items are recorded in the government fund balance as expenditures. No depreciation is recorded on capital items. The balance sheet for governmental funds does not include any capital items or long-term debt. The General, Library Services, and Capital Projects funds of the Cooperative are reported as governmental funds.

The Cooperative adopts an annual appropriated budget for its General and Library Services funds. A budgetary comparison schedule has been provided for both funds to demonstrate compliance with its budget.

Notes to the Financial Statements. The notes to the financial statements provide additional information that is essential to a complete understanding of the information provided in both the government-wide and the fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report further presents required supplementary information (RSI) that explains the information presented in the financial statements.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of overall financial position. In the case of the Cooperative, assets and deferred outflows exceeded liabilities and deferred inflows by \$1,335,311 at the close of the most recent fiscal year. The following table illustrates the varying results of the governmental activities that combine to capture the Cooperative's total net position.

Lakeland Library Cooperative's Net Position

ASSETS	2022	2021
Current Assets		
Cash and Investments	\$ 978,735	\$ 1,020,588
Accounts Receivable, Net	5,475	2,999
Prepaids	98,924	87,801
Total Current Assets	1,083,134	1,111,388
Noncurrent Assets		
Capital Assets not Being Depreciated	76,518	76,518
Capital Assets Being Depreciated, net	242,067	190,691
Net Pension Asset	172,127	7,455
Total Assets	1,573,846	1,386,052
DEFERRED OUTFLOWS OF RESOURCES		
Pension Related	77,282	62,969
Total Deferred Outflows of Resources	77,282	62,969
LIABILITIES		
Current Liabilities		
Accounts Payable	21,707	19,501
Due to Member Libraries	-	5,284
Payroll Liabilities	38,849	28,919
Compensated Absences, Current	4,251	6,311
Total Current Liabilities	64,807	60,015
Noncurrent Liabilities		
Compensated Absences, Long-term	28,323	32,751
Total Liabilities	93,130	92,766
DEFERRED INFLOWS OF RESOURCES		
Pension Related	222,687	112,434
Total Deferred Inflows of Resources	222,687	112,434
NET POSITION		
Investment in Capital Assets	318,585	267,209
Unrestricted	1,016,726	976,612
Total Net Position	\$ 1,335,311	\$ 1,243,821

A portion of the Cooperative's net position (\$318,585, or 24%) reflects its investment in capital assets (e.g., land, buildings and improvements, equipment, furniture, and vehicles). The Cooperative uses these capital assets to provide a variety of services to its members. Accordingly, these assets are not available for future spending.

The remaining balance of \$1,016,726, or 76%, is unrestricted and may be used to meet the Cooperative's ongoing obligations to its creditors.

Cash and investments decreased by \$41,853 during the year in large part due to additional costs of prepaid assets, a small increase in accounts receivable, and an increase in the pension related deferred outflows. Capital assets being depreciated increased by \$51,376 from the previous year due to the current year's capital purchases of \$107,686 were in excess of depreciation expense of \$56,310. The Cooperative's net pension asset increased by \$164,672; this along with the pension related deferred inflows of resources, which increased by \$110,253, increased due to better than expected investment returns.

Governmental Activities. During the current fiscal year, net position for governmental activities increased \$91,490 from the prior fiscal year for an ending balance of \$1,335,311.

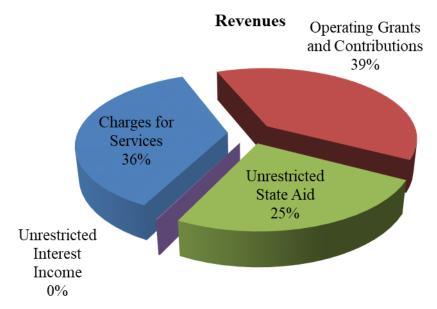
Lakeland Library Cooperative's Changes in Net Position

Revenues	2022	2021
Program Revenues		
Charges for Services	\$ 1,018,501	\$ 947,033
Operating Grants and Contributions	1,082,077	
Total Program Revenues	2,100,578	947,033
General Revenues		
Unrestricted State Aid	690,020	561,185
Unrestricted Interest Income	4,276	1,331
Total Revenues	2,794,874	1,509,549
Expenses		
Administration	334,089	352,321
Delivery Service	239,107	226,109
Cataloging	211,371	202,700
Information Technology	209,189	185,284
Integrated Library System	416,600	344,696
Pass Through	1,293,028	204,300
Total Expenses	2,703,384	1,515,410
Change in Net Position	91,490	(5,861)
Net Position at Beginning of Period	1,243,821	1,249,682
Net Position at End of Period	\$ 1,335,311	\$ 1,243,821

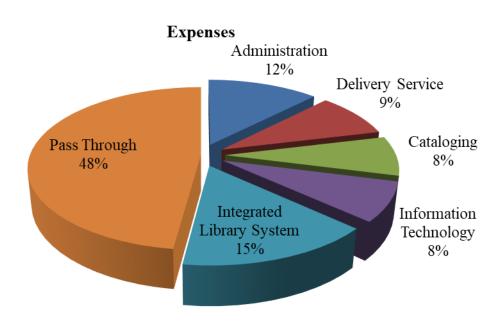
Charges for services increased by \$71,468 from the prior year largely due to COVID-19 restriction easing and allowing the libraries to return to a more normal level of operation. This year the Cooperative is showing a significant dollar amount received for operating grants and contributions of \$1,082,077; this is exclusively due to the receipt and use of American Rescue Plan Act ("ARPA") dollars during the year. This ARPA funding was used for various projects and materials for the Cooperative's partners and is the key driver for the increases in information technology, integrated library system, and pass through costs. The Cooperative also experienced a significant increase in unrestricted state aid which was due entirely to a significant population increase noted in the Cooperative's service area as well as a small per capita rate increase.

Governmental Activities

The following chart summarizes the revenue sources of the Cooperative for the most recent fiscal year-end:



The following chart summarizes the expenses of the Cooperative for the most recent fiscal yearend:



Financial Analysis of the Government's Funds

As noted earlier, the Cooperative uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The General Fund reported total fund balance of \$880,638. Of this amount \$792,064, or 90%, is unassigned. This is an increase in unassigned balance of \$3,310 from the previous year. This is primairily due to the overall reduction in fund balance due to the increase in transfers out and the elimination of committed fund balances for delivery costs.

The Library Services Fund reported pass through revenues and expenditures of \$1,293,028 resulting in a fund balance of \$0.

The Capital Projects Fund decreased by \$45,852 for an ending fund balance of \$141,940. Its majority source of revenue was a transfer from the General Fund the other revenue source was interest income.

General Fund Budgetary Highlights

Original budget compared to final budget. During the year there were various budget amendments made to the original budgeted revenues and appropriations. The most significant amendment was an adjustment to the original budget of \$54,000 to reflect the anticipated additional revenues from unrestricted state aid.

Final budget compared to actual results. The Cooperative's general fund had no expenditures in excess of appropriations.

Capital Asset and Debt Administration

Capital Assets The Cooperative's investment in capital assets at year-end amounted to \$318,585 (net of accumulated depreciation). This amount complies with methods established by the Governmental Accounting Standards Board (GASB) for implementation of GASB Statement 34. More information on the Cooperative's capital assets is available in the Notes to the Financial Statements section of this document.

Long-term Debt At the end of the current fiscal year, the Cooperative had no long-term debt outstanding, exclusive of compensated absences. Detailed information on the Cooperative's long-term obligations for compensated absences is available in the Notes to the Financial Statements section of this document.

Economic Factors and Next Year's Budgets and Rates

Management estimates consistent revenues to be available for appropriation in the General Fund in the upcoming budget. Expenditures are expected to change by large amounts compared to 2022 due to their being an absence of ARPA funds in fiscal year 2023. The Cooperative continues to review all budget line items for opportunities to reduce expenditures when possible. The budget

will be monitored during the year to identify any necessary amendments. In 2023, the Cooperative plans again to use current revenues to provide essential services and to maintain the Cooperative's financial reserves at similar levels. The ongoing costs of providing essential services for the members of the Cooperative will again need to be monitored in order to maintain the financial condition of the Cooperative.

Requests for Information

This financial report is designed to provide the wide variety of users of this document with a general overview of the Cooperative's finances and demonstrate the Cooperative's accountability for the money entrusted to it. If you have any questions regarding this report or need additional financial information, please direct your requests to the Lakeland Library Cooperative's Director:

Lakeland Library Cooperative 4138 3 Mile Road NW Grand Rapids, MI 49534-1134 **Basic Financial Statements**

Lakeland Library Cooperative Statement of Net Position September 30, 2022

ASSETS		
Current Assets		
Cash and Investments	\$	978,735
Accounts Receivable, Net		5,475
Prepaids		98,924
Total Current Assets	<u> </u>	1,083,134
Noncurrent Assets		
Capital Assets not Being Depreciated		76,518
Capital Assets Being Depreciated, Net		242,067
Net Pension Asset		172,127
Total Assets		1,573,846
DEFERRED OUTFLOWS OF RESOURCES		
Pension Related		77,282
Total Deferred Outflows of Resources		77,282
LIABILITIES		
Current Liabilities		
Accounts Payable		21,707
Payroll Liabilities		38,849
Compensated Absences, Current		4,251
Total Current Liabilities		64,807
Noncurrent Liabilities		
Compensated Absences, Long-term		28,323
Total Liabilities		93,130
DEFERRED INFLOWS OF RESOURCES		
Pension Related		222,687
Total Deferred Inflows of Resources		222,687
NET POSITION		
Investment in Capital Assets		318,585
Unrestricted		1,016,726
Total Net Position	\$	1,335,311

Lakeland Library Cooperative Statement of Activities For the Year Ended September 30, 2022

				P	Program Revenues	5		
					Operating		Capital Grants	
			Charges for		Grants and		and	Net (Expense)
Functions/Programs	 Expenses	_	Services		Contributions		Contributions	Revenue
Administration	\$ 334,089	\$	116,652	\$		\$		\$ (217,437)
Delivery Service	239,107		102,102					(137,005)
Cataloging	211,371							(211,371)
Information Technology	209,189		588,796					379,607
Integrated Library System	416,600							(416,600)
Pass Through	1,293,028		210,951		1,082,077			
Total	\$ 2,703,384	\$	1,018,501	\$	1,082,077	\$		\$ (602,806)
		(General Purpose	Rev	enues:			
			Unrestricted State					690,020
		Ţ	Unrestricted Intere	est Ir	ncome			4,276
			Total General R	even	ues and Transfers	,		 694,296
			Change in Net F		v			 91,490
		1	Net Position at Be					1,243,821
			Net Position at En	_	~ ~			\$ 1,335,311

Lakeland Library Cooperative Balance Sheet **Governmental Funds September 30, 2022**

			Speci	al Revenue	Capi	tal Projects		
		General	Libra	ry Services	Capi	tal Projects	Go	Total vernmental Funds
ASSETS								
Cash and Investments	\$	733,134	\$	79,582	\$	166,019	\$	978,735
Accounts Receivable, Net				5,475				5,475
Prepaids		88,574				10,350		98,924
Current Due from Other Funds		104,429						104,429
Total Assets	\$	926,137	\$	85,057	\$	176,369	\$	1,187,563
LIABILITIES								
Accounts Payable	\$	6,650	\$	15,057	\$		\$	21,707
Payroll Liabilities		38,849						38,849
Current Due to Other Funds				70,000		34,429		104,429
Total Liabilities	'	45,499		85,057		34,429		164,985
FUND BALANCE	'							
Nonspendable		88,574				10,350		98,924
Unassigned		792,064				131,590		923,654
Total Fund Balance		880,638				141,940		1,022,578
Total Liabilities and Fund Balance	\$	926,137	\$	85,057	\$	176,369	\$	1,187,563

Lakeland Library Cooperative Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position September 30, 2022

Total Net Position - Governmental Activities	s 	1.335.311
Compensated absences are not due in and payable in the current period, and therefore, are not reported in the funds.		(32,574)
The net pension liability and related deferred items are not paid from current financial resources and, therefore, are excluded from the fund financial statements but are included as a liability and deferred items in the government-wide financial statements.		26,722
General government capital assets of \$1,964,499 net of accumulated depreciation of \$1,645,914 are not financial resources and accordingly are not reported in the funds.		318,585
Total Fund Balance - Governmental Funds	\$	1,022,578

Lakeland Library Cooperative Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds

For the Year Ended September 30, 2022

		Special Revenue	Capital Projects	
	General	Library Services	Capital Projects	Total Governmental Funds
Revenues		Φ.	Φ.	
Charges for Services	\$ 807,550		\$	\$ 807,550
Unrestricted State Aid	690,020			690,020
Unrestricted Interest Income	3,487		789	4,276
Pass Through		210,951		210,951
Federal Revenue		1,082,077		1,082,077
Total Revenues	1,501,057	1,293,028	789	2,794,874
Expenditures				
Administration	383,787			383,787
Delivery Service	239,107			239,107
Cataloging	211,371			211,371
Information Technology	111,650		66,751	178,401
Integrated Library System	416,600			416,600
Capital Outlay			107,686	107,686
Pass Through		1,293,028		1,293,028
Total Expenditures	1,362,515	1,293,028	174,437	2,829,980
Excess of Revenues Over				
(Under) Expenditures	138,542		(173,648)	(35,106)
Other Financing Sources (Uses)				
Transfers from other funds			219,500	219,500
Transfers to other funds	(219,500)			(219,500)
Net Other Financing Sources (Uses)	(219,500)		219,500	
Net Change in Fund Balance	(80,958)		45,852	(35,106)
Fund Balance at Beginning of Period	961,596		96,088	1,057,684
Fund Balance at End of Period	\$ 880,638	\$	\$ 141,940	\$ 1,022,578

Lakeland Library Cooperative Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with Statement of Activities For the Year Ended September 30, 2022

Total Net Change in Fund Balances - Governmental Funds	\$	(35,106)
The fund financial statements report capital outlay as expenditures; however, in the Statement Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense. This is the amount by which capital outlay of \$107,686 is exceeded by depreciation	of	
expense of \$56,310.		51,376
The statement of activities reports changes to net pension liability and pension related deferred items as pension expense; however, the expenditures recorded on the governmental funds equal		
actual pension contributions.		68,732
Change to compensated absences are not shown in the fund financial statements. The net		6.400
effect of the current year increase is a decrease in net position.		6,488
Changes in Net Position - Governmental Activities	\$	91,490

Notes to the Financial Statements

Notes to the Financial Statements

Note 1 - Summary of Significant Accounting Policies

The financial statements of the Lakeland Library Cooperative (the "Cooperative") have been prepared in conformity with the U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Cooperative's accounting principles are described below.

Lakeland Library Cooperative was formed by the authority of Public Libraries Act 89 of 1977. The Cooperative provides interlibrary loan, delivery, shared ILS and other services to member libraries in Allegan, Barry, Ionia, Kent, Montcalm, Muskegon, Newaygo, and Ottawa counties.

Reporting Entity

The Cooperative Board, a nine-member group appointed in accordance with a formula stated in Article V, Section I of the Cooperative bylaws, has governance responsibilities over all activities related to the Lakeland Library Cooperative. The Board receives funding primarily from local and state sources and must comply with concomitant requirements of these funding entities. However, the Board is not included in any other governmental "reporting entity" as defined by the Government Accounting Standards Board since the Board members, who are appointed (as legislated by Public Libraries Act 89 of 1977) from Cooperative members, have decision-making authority, the power to designate management, the responsibility to significantly influence operations, and primary accountability for fiscal matters. In accordance with generally accepted accounting principles, there are no component units to be included in these financial statements.

Government-wide and Fund Financial Statements

The government-wide financial statements (e.g., the statement of position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Government activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The Cooperative only has governmental activities.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: 1) charges to Cooperative patrons who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meet the operational or capital requirements of a particular function or segment. Taxes and other items are not properly included among program revenues and are reported instead as general revenue.

The statement of net position includes and recognizes all long-term assets and receivables as well as long-term debt and obligations. The Cooperative's net position is reported in three parts: 1) investment in capital assets 2) restricted net position, and 3) unrestricted net position.

Notes to the Financial Statements

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Cooperative considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Intergovernmental revenue, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Cooperative.

The Cooperative reports the following major governmental funds:

The *General Fund* is the Cooperative's primary operating fund. It accounts for all financial resources of the Cooperative, except those required to be accounted for in another fund.

The *Library Services Fund* accounts for specific revenues and expenses agreed upon by member libraries for the benefit of those libraries.

The *Capital Projects Fund* accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Assets, Deferred Outflows/Inflows, Liabilities, and Net Position or Equity

Cash and Investments

Cash and equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of 90 days or less when acquired. Investments are stated at fair value based on quoted market price and include certificates of deposit with an original maturity of greater than 90 days from the date of purchase. Certificate of deposits are stated at cost which approximates fair value.

Notes to the Financial Statements

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures / expenses when consumed rather than when purchased.

Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Capital assets are defined by the Cooperative as assets with an estimated useful life in excess of two years and an initial individual cost of more than \$5,000. Donated capital assets are valued at acquisition cost. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property and equipment are depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Buildings and Improvements	15-30
Equipment, Furniture, and Vehicles	5-20
Infrastructure	15-30

Deferred Outflows / Inflows of Resources

In addition to assets and liabilities, the statement of financial position or balance sheet will, when applicable, report separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources, a separate financial statement element, represents a consumption of net position or fund balance, respectively, that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. Deferred inflows of resources, a separate financial statement element, represents an acquisition of net position or fund balance, respectively, that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

The Cooperative has several items that qualify for reporting in these categories and are reported in the government-wide financial statement of net position. These items relate to the Cooperative's net pension liability. The net pension liability amounts are related to differences between expected and actual experience, changes in assumptions, differences between projected and actual pension plan investment earnings, and contributions made subsequent to the measurement date. These amounts are deferred and recognized as an outflow or inflow of resources in the period to which they apply.

Notes to the Financial Statements

Pension

For purposes of measuring the net pension liability or net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System (MERS) of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences

Under the terms of the Cooperative policies, full time employees are granted 12 days of sick leave per year. Unused sick leave benefits will be allowed to accumulate up to a maximum of one-hundred-thirty (130) days. Unused accumulated sick leave will be paid to employees who retire (age fifty-five (55) or older) with ten (10) years or more of continuous service, up to a maximum of ninety (90) days at the rate of one dollar (\$1.00) per day times the years of continuous service. Vacation time is paid at the hourly rate of the employee.

Deferred Compensation Plan

The Cooperative offers its employees a deferred compensation plan created in accordance with IRS section 457. The Plan, available to all Cooperative employees, permits them to defer a portion of their current salary until future years. A trust has been established for the plan assets and the related assets and liability are not included in the Cooperative's financial statements.

Net Position Flow Assumption

Sometimes the Cooperative will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Cooperative's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Fund Balance Flow Assumption

Sometimes the Cooperative will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Cooperative's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same

Notes to the Financial Statements

purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either: a) not in spendable form or b) legally or contractually required to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The *committed fund balance* classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Cooperative Board is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the *assigned fund balance* classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Cooperative Director can assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Unassigned fund balance is the residual classification for the Cooperative's General Fund and includes all spendable amounts not contained in the other classifications and is therefore available to be spent as determined by the Cooperative Board.

Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Notes to the Financial Statements

Note 2 - Stewardship, Compliance, and Accountability

Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund. All annual appropriations lapse at fiscal year-end. P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated. The budget document is adopted on an activity basis. Subsequent budget amendments are approved by the Cooperative Board. During the year, the budget was amended in a legally permissible manner.

Excess of Expenditures over Appropriations in Budgeted Funds

The Cooperative had the following no expenditures in excess of appropriation.

Note 3 - Deposits and Investments

Deposits and investments consisted of the following at September 30, 2022:

Statement of Net Position Cash and Investments	\$ 978,735
Deposits and Investments	
Demand Deposits (Checking and Savings Accounts)	663,761
Investments - Michigan CLASS	 314,974
Total Deposits and Investments	\$ 978,735

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that, in the event of a bank failure, the Cooperative's deposits might not be returned. State law does not require, and the Cooperative does not have a policy for deposit custodial credit risk. As of year-end, \$151,689 of the Cooperative's bank balance of \$669,875 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk - Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Cooperative will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require, and the Cooperative does not have a policy for investment custodial credit risk. The Cooperative's Michigan CLASS investments of \$314,974 are rated AAAm by the S&P.

Interest Rate Risk - Interest rate risk is the risk that the market rate of securities in the portfolio will fall due to changes in market interest rates. State law limits the allowable investments and the maturities of some of the allowable investments as identified in the summary of significant

Notes to the Financial Statements

accounting policies. The Cooperative's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. None of the Cooperative's investments have a maturity date.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk. The Cooperative's investment policy does not have specific limits in excess of State law on concentration of credit risk. All investments held at year-end are reported above.

Fair Value Measurement. The Cooperative categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs. The Cooperative's Michigan CLASS investments are valued using other observable inputs (level 2 inputs) and have a balance of \$314,974 as of September 30, 2022.

Note 4 – Interfund Balances

Interfund balances for the year ended September 30, 2022 were as follows:

Receivable Fund	Payable Fund	Amount
General	Library Services	70,000
General	Capital Projects	34,429

Interfund balances result primarily from the time lag between dates that: 1) interfund goods and services are provided or reimbursed expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

Transfers between the General Fund and Capital Project fund occurred to fund capital improvements in the amount of \$219,500.

Notes to the Financial Statements

Note 5 - Capital Assets

Capital asset activity of the Cooperative's activities was as follows:

	Beginning			Ending	
	Balance	Additions	Disposals	Balance	
Capital Assets not being Depreciated					
Land	\$ 76,518	\$ -	\$ -	\$ 76,518	
Capital Assets being Depreciated					
Office Furniture	160,691	-	-	160,691	
Building	229,553	-	-	229,553	
Building Improvements	189,528	-	-	189,528	
Training Center Furniture and Equipment	41,337	-	-	41,337	
Information System	1,085,440	52,000	-	1,137,440	
Vehicles	73,746	55,686		129,432	
Total Capital Assets being Depreciated	1,750,982	107,686		1,887,981	
Less Accumulated Depreciation					
Office Furniture	157,420	1,060	-	158,480	
Building	153,035	7,652	-	160,687	
Building Improvements	144,548	7,579	-	152,127	
Training Center Furniture and Equipment	41,337	-	-	41,337	
Information System	1,058,850	30,788	-	1,089,638	
Vehicles	34,414	9,231		43,645	
Total Accumulated Depreciation	1,553,773	56,310		1,645,914	
Capital Assets being Depreciated, Net	197,209	51,376		242,067	
Capital Assets, Net	\$ 273,727	\$ 51,376	\$ -	\$ 318,585	

Depreciation expense was charged to the following functions of the Cooperative:

Administration	\$ 25,522
Information Technology	 30,788
Total Depreciation Expense	\$ 56,310

Note 6 - Long-term Liabilities

Long-term liabilities of the Cooperative consist of the following:

	Beginning		Inc	reases /	I	Ending	Due Within	
	Balance		(Decreases)		Balance		One Year	
Compensated Absences	\$	39,062	\$	(6,488)	\$	32,574	\$	4,251

Notes to the Financial Statements

Note 7 - Risk Management

The Cooperative is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Cooperative has purchased commercial insurance for claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in the past three fiscal years. There were no significant reductions in insurance coverage during the past year.

Note 8 - Pension Plans

Defined Contribution Pension Plan

The Cooperative provides a defined contribution pension plan, which provides retirement benefits to the Cooperative Director. At September 30, 2021, there was one member in the plan. Plan members are not required to contribute. The Cooperative was required to contribute 7% of annual covered payroll through March 31, 2021 and 8% thereafter. Employer contributions for the year totaled \$8,577. The plan provisions and contribution requirements were established and may be amended by the Cooperative.

Defined Benefit Pension Plan

Plan Description

The employer's defined benefit pension plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The employer participates in the Municipal Employees Retirement System (MERS) of Michigan. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at www.mersofmich.com.

Retirement benefits for employees are calculated as follows:

			Final Average	Normal	Benefit	Benefit	
	Benefit	Benefit	Compensation	Retirement	(Age/Years of	(Age/Years of	Vesting
Division	Multiplier	Maximum	(Years)	Age	Service)	Service)	(Years)
Nonunion - Closed	2.25%	80%	5	60	N/A	50/25 or 55/15	6
Nonunion Hired After 11/01/2010 - Open	1.50%	No Max	5	60	N/A	50/25 or 55/15	8

Notes to the Financial Statements

Employees Covered by Benefit Terms

At the December 31, 2021 valuation date, the following employees were covered by the benefit terms:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	4
Inactive Plan Members Entitled to but Not Yet Receiving Benefits	5
Active Plan Members	7
Total Employees Covered by MERS	16

Contributions

The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS Retirement Board. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees.

For the year ended September 30, 2022, the Cooperative had the following contribution rates:

	Employee	Employer
Division	Contributions	Contributions
Nonunion - Closed	4.00%	\$2,934/mo.
Nonunion Hired After 11/01/2010 - Open	5.00%	4.63%

Net Pension Liability

The employer's net pension liability (asset) was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an annual actuarial valuation as of that date.

Actuarial Assumptions

The total pension liability (asset) in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary Increases	3.00% plus merit and longevity: 3% in the long-term
Investment Rate of Return	7.00%, net of investment and administrative expense,
	including inflation

Notes to the Financial Statements

Although no specific price inflation assumptions are needed for the valuation, the 3.00% long-term wage inflation assumption would be consistent with a price inflation of 3.00-4.00%.

Mortality rates used were based on a version of Pub-2010 and fully generational MP-2019.

The actuarial assumptions used in valuation were based on the results of the most recent actuarial experience study of 2014-2018.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

			Long-term		Long-term
		Long-term	Expected		Expected
	Target	Expected	Gross	Inflation	Real Rate of
Asset Class	Allocation	Gross Return	Contribution	Assumption	Return
Global Equity	60.00%	7.00%	4.20%	2.50%	2.70%
Global Fixed Income	20.00%	4.50%	0.90%	2.50%	0.40%
Private Investments	20.00%	9.50%	1.90%	2.50%	1.40%
	100.00%	•	7.00%		4.50%

Discount Rate

The discount rate used to measure the total pension liability is 7.25%. The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because, for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes, it is net of administrative expenses. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to the Financial Statements

Changes in the net pension liability (asset) during the measurement year were as follows:

	Increase (Decrease)							
	To	tal Pension		Plan	Net Pension Liability (Asset)			
Changes in Net Pension Liability (Asset)	Liab	oility (Asset)	N	et Position				
Balance at December 31, 2020	\$	1,465,954	\$	1,473,409	\$	(7,455)		
Service Cost		37,658		-		37,658		
Interest		111,161		-		111,161		
Difference Between Expected and Actual Experience		(116,062)		-		(116,062)		
Changes in Assumptions		54,327		-		54,327		
Contributions - Employer		-		24,686		(24,686)		
Contributions - Employee		-		20,171		(20,171)		
Net Investment Income		-		209,298		(209,298)		
Benefit Payments, Including Refunds		(44,306)		(44,306)		-		
Administrative Expenses				(2,400)		2,400		
Net Changes		42,777		207,449		(164,671)		
Balance at December 31, 2021	\$	1,508,731	\$	1,680,858	\$	(172,127)		

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Net Pension Liability of the employer, calculated using the discount rate of 7.25%, as well as what the employer's Net Pension Liability would be using a discount rate that is 1 percentage point lower (6.25%) or 1% higher (8.25%) than the current rate.

	Current					
	1% l	Decrease	Discount Rate		1% Increase	
	(6.25%)		(7.25%)		(8.25%)	
Net Pension Liability (Asset) of the Library	\$	968	\$	(172,127)	\$	(319,752)

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes, it is net of administrative expenses

Notes to the Financial Statements

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2022 the Cooperative recognized pension expense of \$37,005.

The Cooperative reported deferred outflows and inflows of resources related to pensions from the following sources:

	Defer	red Outflows	Defe	rred Inflows
Source	of I	Resources	of l	Resources
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$	-	\$	117,754
Differences Between Expected and Actual Experience		-		104,933
Changes in Assumptions		52,442		-
Employer Contributions to the Plan Subsequent to the Measurement Date*		24,840		
Total	\$	77,282	\$	222,687

^{*} The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as an addition to the net pension asset for the year ending September 30, 2023.

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense (reduction in pension expense) as follows:

Year Ending	
September 30,	 Amount
2022	\$ (49,610)
2023	(67,480)
2024	(33,677)
2025	(19,478)

Note 9 - Subsequent Events

Subsequent events have been evaluated through February 24, 2023. Management is not aware of any subsequent events that would have an impact on the September 30, 2022 financial statements.

Required Supplementary Information

Lakeland Library Cooperative Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund For the Year Ended September 30, 2022

Variance

	 Budgeted Amounts					(Positive (Negative)	
	Original		Final		Actual		Final to Actual	
Revenues	 							
Charges for Services	\$ 100	\$	100	\$	807,550	\$	807,450	
Unrestricted State Aid	560,900		614,900		690,020		75,120	
Unrestricted Interest Income	1,000		1,000		3,487		2,487	
Total Revenues	 562,000		616,000		1,501,057		885,057	
Expenditures								
Administration	461,006		429,191		383,787		45,404	
Delivery Service	246,721		242,399		239,107		3,292	
Integrated Library System	762,298		744,397		739,621		4,776	
Total Expenditures	 1,470,025		1,415,987		1,362,515		53,472	
Other Financing Uses								
Transfers to other funds	209,500		219,500		219,500			
Total Expenditures and Other	 							
Financing Uses	 1,679,525		1,635,487		1,582,015		53,472	
Excess (Deficiency) of Revenues and	 		_		_			
Other Sources Over Expenditures								
and Other Uses	(1,117,525)		(1,019,487)		(80,958)		938,529	
Net Change in Fund Balance	 (1,117,525)	-	(1,019,487)		(80,958)		938,529	
Fund Balance at Beginning of Period	 961,596		961,596		961,596			
Fund Balance at End of Period	\$ (155,929)	\$	(57,891)	\$	880,638	\$	938,529	

Lakeland Library Cooperative Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Library Services For the Year Ended September 30, 2022

	_	Budgete	d Amo	ounts		Variance Positive (Negative)		
		Original		Final	Actual	Final to Actual		
Revenues	_							
Pass Through	\$	210,150	\$	1,319,900	\$ 1,293,061	\$	(26,839)	
Total Revenues		210,150		1,319,900	 1,293,061		(26,839)	
Expenditures								
Pass Through		210,150		1,319,900	1,293,061		26,839	
Total Expenditures		210,150		1,319,900	 1,293,061		26,839	
Excess (Deficiency) of Revenues								
Over Expenditures								
Net Change in Fund Balance								
Fund Balance at Beginning of Period								
Fund Balance at End of Period	\$		\$		\$ 	\$		

Lakeland Library Cooperative Required Supplementary Information Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Last Seven Plan Years *

		2021		2020		2019		2018		2017		2016		2015
Total Pension Liability														
Service Cost	\$	37,658	\$	42,171	\$	39,728	\$	35,748	\$	32,361	\$	31,013	\$	29,978
Interest		111,161		106,189		103,409		98,699		93,298		88,840		82,267
Differences Between Expected and Actual Experience		(116,062)		(82,675)		(27,326)		(25,430)		(7,746)		(11,158)		6,058
Changes in Assumptions		54,327		48,672		38,166		-		-		-		48,172
Benefit Payments, Including Refunds		(44,306)		(49,075)		(52,113)		(52,113)		(52,113)		(55,199)		(52,113)
Net Change in Pension Liability		42,778		65,282		101,864		56,904		65,800		53,496		114,362
Total Pension Liability - Beginning		1,465,954		1,400,672		1,298,808		1,241,904		1,176,104		1,122,608		1,008,246
Total Pension Liability - Ending (a)	\$	1,508,732	\$	1,465,954	\$	1,400,672	\$	1,298,808	\$	1,241,904	\$	1,176,104	\$	1,122,608
Plan Fiduciary Net Position														
Contributions - Employer	\$	24,686	\$	22,093	\$	25,977	\$	26,288	\$	131,078	\$	21,980	\$	20,463
Contributions - Member	Ψ	20,171	Ψ	20,081	Ψ	17,500	Ψ	15,709	Ψ	14,770	Ψ	13,852	Ψ	13,710
Net Investment Income (Loss)		209,299		170,389		158,875		(48,442)		134,412		104,267		(14,255)
Benefit Payments, Including Refunds		(44,306)		(49,075)		(52,113)		(52,113)		(52,113)		(55,199)		(52,113)
Administrative Expenses		(2,400)		(2,658)		(2,739)		(2,387)		(2,116)		(2,059)		(2,082)
Net Change in Plan Fiduciary Net Position		207,450	-	160,830		147,500	-	(60,945)	-	226,031		82,841	-	(34,277)
Plan Fiduciary Net Position - Beginning		1,473,409		1,312,579		1,165,079		1,226,024		999,993		917,152		951,429
Plan Fiduciary Net Position - Ending (b)	\$	1,680,859	\$	1,473,409	\$	1,312,579	\$	1,165,079	\$	1,226,024	\$	999,993	\$	917,152
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Net Pension Liability (Asset) - Ending (a) - (b)	\$	(172,127)	\$	(7,455)	\$	88,093	\$	133,729	\$	15,880	\$	176,111	\$	205,456
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		111.4%		100.5%		93.7%		89.7%		98.7%		85.0%		81.7%
Covered Payroll	\$	389,595	\$	451,625	\$	432,447	\$	383,137	\$	342,055	\$	324,929	\$	318,993
Net Pension Liability as a Percentage of Covered Payroll		-44.2%		-1.7%		20.4%		34.9%		4.6%		54.2%		64.4%

Notes to Schedule:

2015 valuation - The investment rate of return assumption was reduced from 8.25% to 8.0%, the wage inflation assumption was reduced from 4.50% to 3.75%, inflation rates changed from 3.0-4.0% to 3.25%, and the mortality assumption was updated to be based on the RP-2014 tables.

2019 valuation - The investment rate of return assumption was reduced from 8.00% to 7.60%, the wage inflation assumption was reduced from 3.75% to 3.00%.

2020 valuation - Mortality rates were changed to the recently issued Pub-2010 mortality general rates as published by the Society of Actuaries along with a change to sex-distinct assumptions 2021 valuation - The investment rate of return assumption was reduced from 7.60% to 7.25%.

^{*} Built prospectively upon implementation on GASB Statement No.68. An additional year will be added each year until ten years are presented.

^{**}The following were significant changes to economic and demographic assumptions:

Lakeland Library Cooperative Required Supplementary Information Schedule of Contributions Last Seven Fiscal Years *

	2022		2021		2020		2019		2018		2017		2016	
Actuarially Determined Contribution Contributions in Relation to the Actuarially Determined Contribution Contribution Deficiency (Excess)	\$	31,727 31,727	\$	23,612 23,612	\$	21,603 21,603	\$	27,611 27,611	\$	30,101 141,316 (111,215)	\$	21,980 21,980	\$	20,463 20,463
Covered Payroll	\$	669,651	\$	451,465	\$	464,844	\$	381,762	\$	353,234	\$	324,929	\$	318,993
Contributions as a Percentage of Covered Payroll		4.7%		5.2%		4.6%		7.2%		40.0%		6.8%		6.4%

Notes

Valuation Date

Actuarially determined contribution amounts are calculated as of December 31 each year, which is the year prior to the beginning of the fiscal year in which the contributions are required.

Methods and assumptions used to determine contribution rates

Actuarial Cost Method Entry-age Normal

Amortization Method Level Percentage of Payroll, Open

Remaining Amortization Period 17 Years

Asset Valuation Method 5 Years; Smoothed

Inflation 2.50%

Salary Increases 3.00% in the Long-term

Investment Rate of Return 7.00%, Net of Investment Expense, including Inflation

Retirement Age Experience-Based Tables of Rates that are Specific to the Type of Eligibility Condition

Mortality Pub-2010 and Fully Generational MP-2019

^{*} Built prospectively upon implementation on GASB 68



LAKELAND LIBRARY COOPERATIVE KENT COUNTY, MICHIGAN SINGLE AUDIT ACT COMPLIANCE YEAR ENDED SEPTEMBER 30, 2022

Lakeland Library Cooperative Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2022

	Pass-through					
	Assistance	Grantor	Federal			
Federal Grantor/Pass-through Grantor/Program or Cluster title	Listing Number	Number	Expenditures			
U.S. Department of Treasury						
Passed Through the Michigan Department of Education						
COVID-19 LSTA American Rescue Plan Act (ARPA) Grant	21.027	N/A	\$ 1,082,077			
Total U.S. Department of Treasury			1,082,077			
Total Expenditures of Federal Awards			\$ 1,082,077			

Lakeland Library Cooperative

Notes to the Schedule of Expenditures of Federal Awards

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the Lakeland Library Cooperative (the "Cooperative") under programs of the federal government for the year ended September 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the schedule presents only a selected portion of the operations of the Cooperative, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Cooperative.

The Cooperative's reporting entity is defined in Note 1 of the Cooperative's financial statements.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting, which is described in Note 1 to the Cooperative's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where applicable and have been identified in the Schedule.

For purposes of charging indirect costs to federal awards, the Cooperative has not elected to use the 10% de minimis cost rate as permitted by §200.414 of the Uniform Guidance.

Note 3 - Reconciliation to the Financial Statements

The amount presented in the Schedule reconciles to the federal revenue presented in the financial statements of \$1,082,077.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Lakeland Library Cooperative Grand Rapids, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Lakeland Library Cooperative (the "Cooperative"), as of and for the years ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements, and have issued our report thereon dated February 24, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our

tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gabridge & Company, PLC

Yabridge a Company

Grand Rapids, MI February 24, 2023

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Directors Lakeland Library Cooperative Grand Rapids, Michigan

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Lakeland Library Cooperative's (the "Cooperative"), compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended September 30, 2022. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Cooperative's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Cooperative's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Cooperative's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Cooperative's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
 and perform audit procedures responsive to those risks. Such procedures include examining, on a
 test basis, evidence regarding the Cooperative's compliance with the compliance requirements
 referred to above and performing such other procedures as we considered necessary in the
 circumstances.
- Obtain an understanding of the Cooperative's internal control over compliance relevant to the audit
 in order to design audit procedures that are appropriate in the circumstances and to test and report
 on internal control over compliance in accordance with the Uniform Guidance, but not for the
 purpose of expressing an opinion on the effectiveness of the Cooperative's internal control over
 compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

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Grand Rapids, MI February 24, 2023

Lakeland Library Cooperative Schedule of Findings and Questioned Costs For the Year Ended September 30, 2022

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued on whether the financial statements audited

were prepared in accordance with GAAP:

Unmodified

Internal controls over financial reporting

Material weaknesses identified?

No

Significant deficiencies identified not considered to be material weaknesses?

No (None Reported)

Noncompliance material to financial statements noted?

No

Federal Awards

Internal control over major programs

Material weaknesses identified?

No

Significant deficiencies identified not considered to be material weaknesses?

No (None Reported)

Type of auditor's report issued on compliance for major programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance

with 2 CFR 200.516(a)?

No

Identification of Major Programs

Assistance

Name of Federal Program or Cluster

Listing Number

LSTA American Rescue Plan Act (ARPA) Grant

21.027

Dollar threshold used to distinguish between Type A and B programs?

\$750,000

Auditee qualified as a low-risk auditee?

No

SECTION II - FINANCIAL STATEMENT FINDINGS

None

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None

SECTION IV - SUMMARY OF PRIOR AUDIT FINDINGS

None

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February 24, 2023

To the Board of Directors Lakeland Library Cooperative Grand Rapids, Michigan

We have audited the financial statements of the governmental activities and each major fund of the Lakeland Library Cooperative (the "Cooperative") as of and for the year ended September 30, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated January 5, 2023. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Cooperative are described in Note 1 to the financial statements. There were no new accounting policies adopted and, the application of existing policies was not changed during the fiscal year ended September 30, 2022. We noted no transactions entered by the Cooperative during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the Cooperative's financial statements were:

- Management's estimate of the useful life of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- The assumptions used in the actuarial valuations of the pension plan are based on historical trends and industry standards.

We evaluated the key factors and assumptions used to develop these estimates in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated February 24, 2023.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Cooperative's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Cooperative's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

As required by the OMB Uniform Guidance, we have also completed an audit of the federal programs administered by the Cooperative. The results of that audit are provided to the Board of Directors in our report on compliance with requirements applicable to each major program and on internal control over compliance in accordance with the OMB Uniform Guidance dated February 24, 2023.

Other Matters

We applied certain limited procedures to management's discussion and analysis, budgetary comparison schedules, and the required pension schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on schedule of expenditures of federal awards, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Restriction on Use

This information is intended solely for the information and use of the Board of Directors and management of the Cooperative and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Gabridge & Company, PLC

Gabridge a Company

Grand Rapids, MI